

Message Text

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S E C R E T SECTION 1 OF 2 USNATO 229

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: FRG PAPER ON INCLUSION OF AIR FORCE MANPOWER

INTRODUCED AT JANUARY 16 SPC MEETING

1. THE FOLLOWING IS THE TEXT OF THE FRG PAPER ON INCLUSION OF IAR
FORCE MANPOWER INTRODUCED AT JANUARY 16 SPC MEETING. FRG REP
MADE CLEAR THAT HIS AUTHORITIES PREPARED THE PAPER BEFORE
THE U.S. HAD PRESENTED ITS VIEWS ON A COMBINED AIR MANPOWER
PROPOSAL. SPC DISCUSSION ON JANUARY 16 REPORTED SEPTEL.

2. BEGIN TEXT.

SUBJECT: MBFR:

INCLUSION OF AIR FORCE MANPOWER

I.

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1. THE DISCUSSIONS WHICH HAVE TAKEN PLACE UP TO NOW ON THE
INCLUSION OF AIR FORCE PERSONNEL HAVE INDICATED THAT IT
WILL BE NECESSARY TO MAKE SUITABLE ARRANGEMENTS ENSURING
THE NON-CIRCUMVENTION OF AGREEMENTS ON GROUND FORCES.

IT IS THEREFORE ABVIOUS THAT THE AIR FORCE PERSONNEL CANA NOT BE COMPLETELY DISREGARDED IN FUTURE MBFR AGREEMENTS.

2. FROM THE POINT OF VIEW OF NEGOTIATING TACTICS ANOTHER MOTIVE FOR THE INCLUSION OF AIR FORCE PERSONNEL LIES IN THE DEMAND FOR THE INCLUSION OF ALL SERVICES EXCEPT THE NAVY WHICH HAS BEEN MADE BY THE WARSAW PACT SINCE THE BEGINNING OF THE NEGOTIATIONS. IT IS THEREFORE IN THE INTEREST OF THE WEST TO DEVELOP ITS OWN CONCEPT FOR AN INCLUSION OF THE AIR FORCE WHICH WOULD BE ACCEPTABLE FROM THE POINT OF VIEW OF NATO-SECURITY.

3. WE WOULD HAVE TO KEEP IN MIND THE OFFER, ALREADY EXTENDED TO THE EAST, OF A TEMPORARY NON-INCREASE ARRANGEMENT CONFINED TO AIR FORCE PERSONNEL. DOCUMENTS AC-276-D(74)12 AND AC-276-D(74)14, APPROVED BY THE MBFR WORKING GROUP, WERE DEVELOPED WITH THIS EARLIER PROPOSAL IN MIND. THESE TWO DOCUMENTS WILL HAVE TO BE TAKEN INTO CONSIDERATION IN OUR FUTURE DISCUSSION.

4. THERE IS AGREEMENT WITHIN NATO THAT THE CONCENTRATION ON GROUND FORCE MANPOWER WHICH IS THE BASIS OF THE NATO CONCEPT MUST BE MAINTAINED. THIS CONCENTRATION TAKES INTO ACCOUNT

-THE POLITICAL-PSYCHOLOGICAL SIGNIFICANCE OF GROUND FORCE MANPOWER IN CENTRAL EUROPE;

-THE RELEVANCE OF GROUND FORCE MANPOWER FOR THE GEOGRAPHICALLY LIMITED AREA OF REDUCTIONS;

-THE LOGISTICAL SITUATION AND THE RELATIVELY LONGER TIME REQUIRED FOR THE RE-DEPLOYMENT OF GROUND FORCES INTO THE AREA OF REDUCTIONS AND THE RESULTING SPECIAL IMPORTANCE OF GROUND FORCE MANPOWER FOR THE REDUCTION OF THE MILITARY CONFRONTATION IN CENTRAL EUROPE;

-THE NEED TO CONCENTRATE ON QUANTIFIABLE ELEMENTS
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IN MBFR;

-COMPARED WITH AIR FORCE PERSONNEL, THE LOWER DEPENDENCE OF THE GROUND FORCE MANPOWER LEVEL ON TECHNOLOGICAL DEVELOPMENTS.

5. LIKE THE CONCENTRATION ON GROUND FORCES, THE CENTRAL OBJECTIVE OF THE WESTERN MBFR CONCEPT, I.E. THE ACHIEVEMENT OF APPROXIMATE PARITY IN GROUND FORCE MANPOWER, SHOULD BE MAINTAINED. THIS MEANS THAT AIR FORCE PERSONNEL CAN ONLY BE INCLUDED IN A SPECIAL MANNER AND AS AN ADDITIONAL COLLATERAL MEASURE.

6. THE COLLATERAL NATURE OF THE INCLUSION OF AIR FORCE PERSONNEL COULD NOT BE ENSURED IF THE AIR FORCE PERSONNEL WERE TO BE INCLUDED IN THE REDUCTION PROCESS IN THE SAME MANNER AS GROUND FORCE PERSONNEL. IN ACCORDANCE WITH THE STUDIES OF THE MBFR WORKING GROUP, AGREEMENTS CONCERNING AIR FORCE PERSONNEL SHOULD BE LIMITED TO MEASURES WHICH DO NOT REQUIRE ANY AGREED REDUCTIONS.

7. ONE OF THE ESSENTIAL OBJECTIVES OF THE INCLUSION OF AIR FORCE PERSONNEL IN THE MBFR NEGOTIATING PROCESS IS TO SAFEGUARD THE GREATER DEGREE OF STABILITY TO BE BROUGHT ABOUT BY THE ACHIEVEMENT OF APPROXIMATE PARITY IN GROUND FORCE MANPOWER. IT MUST BE AVOIDED THAT THE EFFECTS OF AGREED REDUCTIONS IN GROUND FORCES ARE CANCELLED BY A TRANSFER OF THEIR FUNCTIONS TO OTHER SERVICES ALREADY EXISTING IN THE NGA OR BEING REDEPLOYED THERE. THIS NON-CIRCUMVENTION EFFECT OF THE INCLUSION OF AIR FORCE PERSONNEL IS AN IMPORTANT CRITERION FOR A SOLUTION OF THE PROBLEM OF INCLUDING AIR MANPOWER IN MBFR.

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<< END OF DOCUMENT >>

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